

# Planning for Solar Energy

Broome County Department  
of Planning and Economic  
Development

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# Topics

Types of Solar Energy  
Comprehensive Plan  
Zoning

Solar as an Accessory Use

Solar as a Primary Use

Defining Solar

Protecting Solar Access

Installation and

Decommissioning

Additional Solar Resources

# Solar Growth



FORTUNE

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TECH GTM RESEARCH

## Solar panels just broke another record in the U.S.

by Katie Fehrenbacher

@katiefehren

SEPTEMBER 9, 2015, 6:00 AM EST

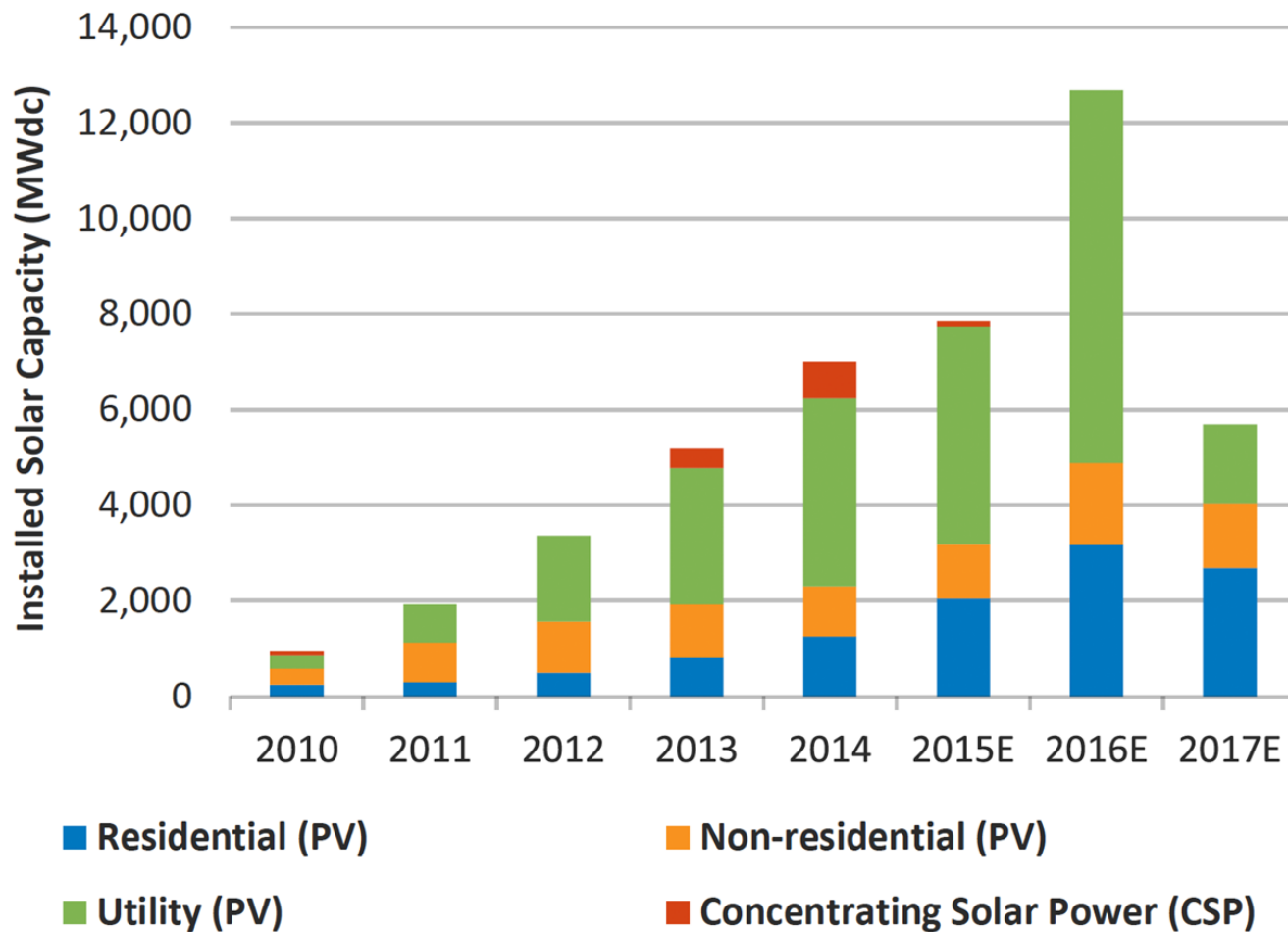


More American homes than ever before are getting solar panels.

A SolarCity employee carries a solar panel being installed on the roof of a home in the Eagle Rock neighborhood of Los Angeles, Calif. in May 2014.

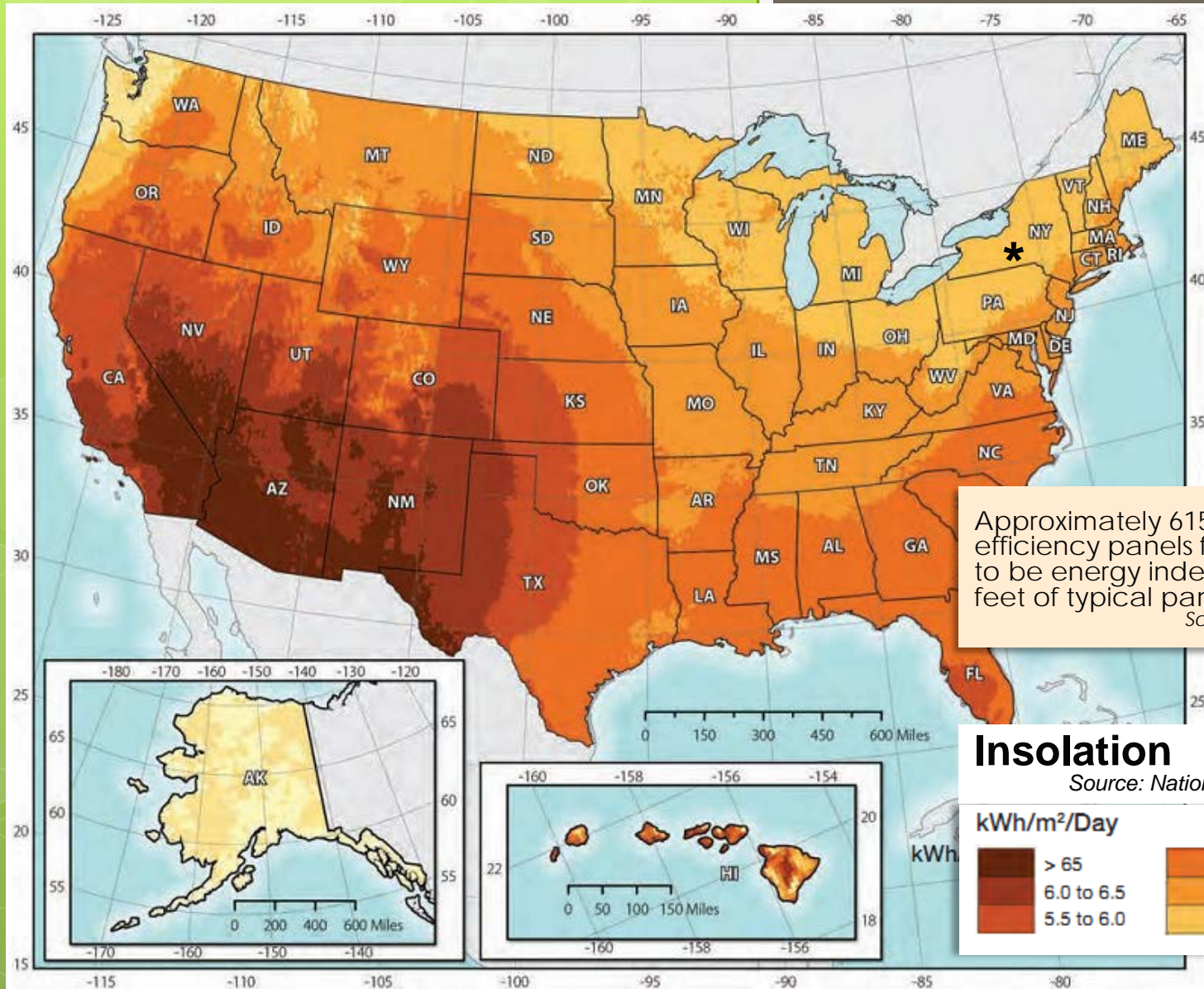
**“The amount of home solar roofs grew 70% year-over-year” – Fortune Magazine**

## Yearly U.S. Solar Installations





# Solar Potential



Approximately 615 square feet of high efficiency panels for a home in this area to be energy independent (861 square feet of typical panels).

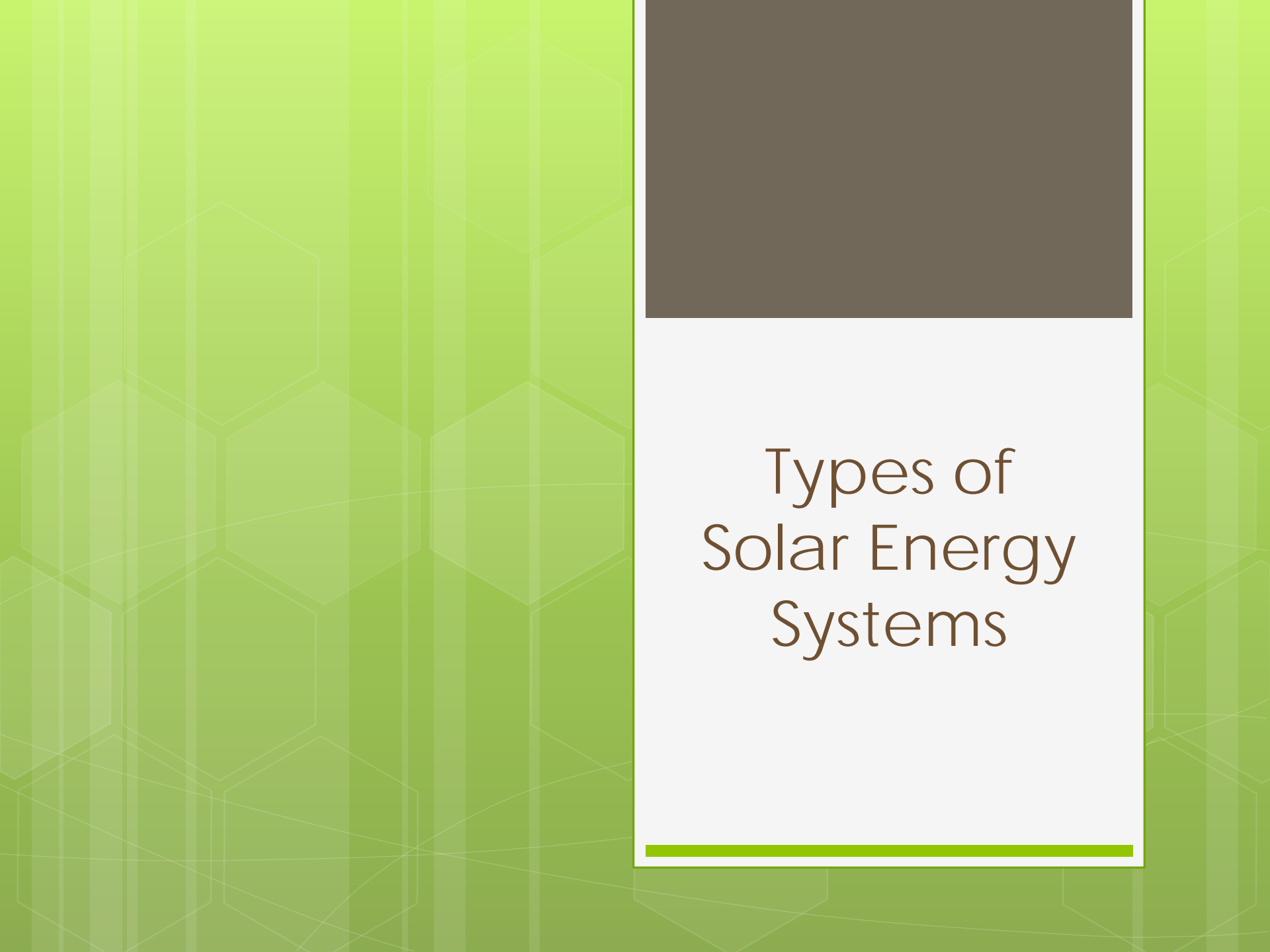
Source: MIT School of Engineering

## Insolation

Source: National Renewable Energy Laboratory

kWh/m<sup>2</sup>/Day

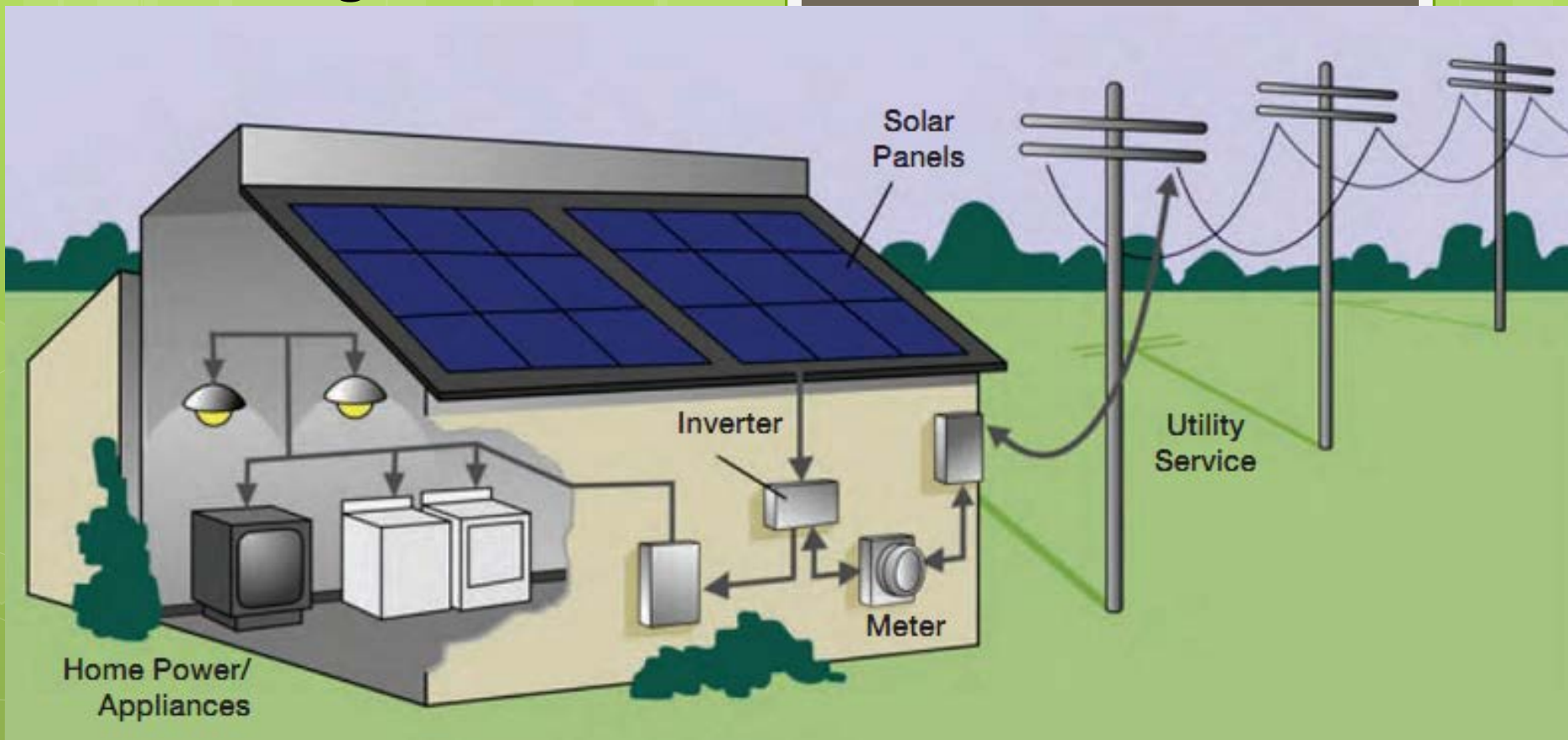




# Types of Solar Energy Systems

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## 1 Solar Photovoltaic Cells – Produce electricity directly from sunlight





# Types of Solar Energy Systems

1

**Solar Photovoltaic Cells –**  
Produce electricity directly  
from sunlight





# Types of Solar Energy Systems

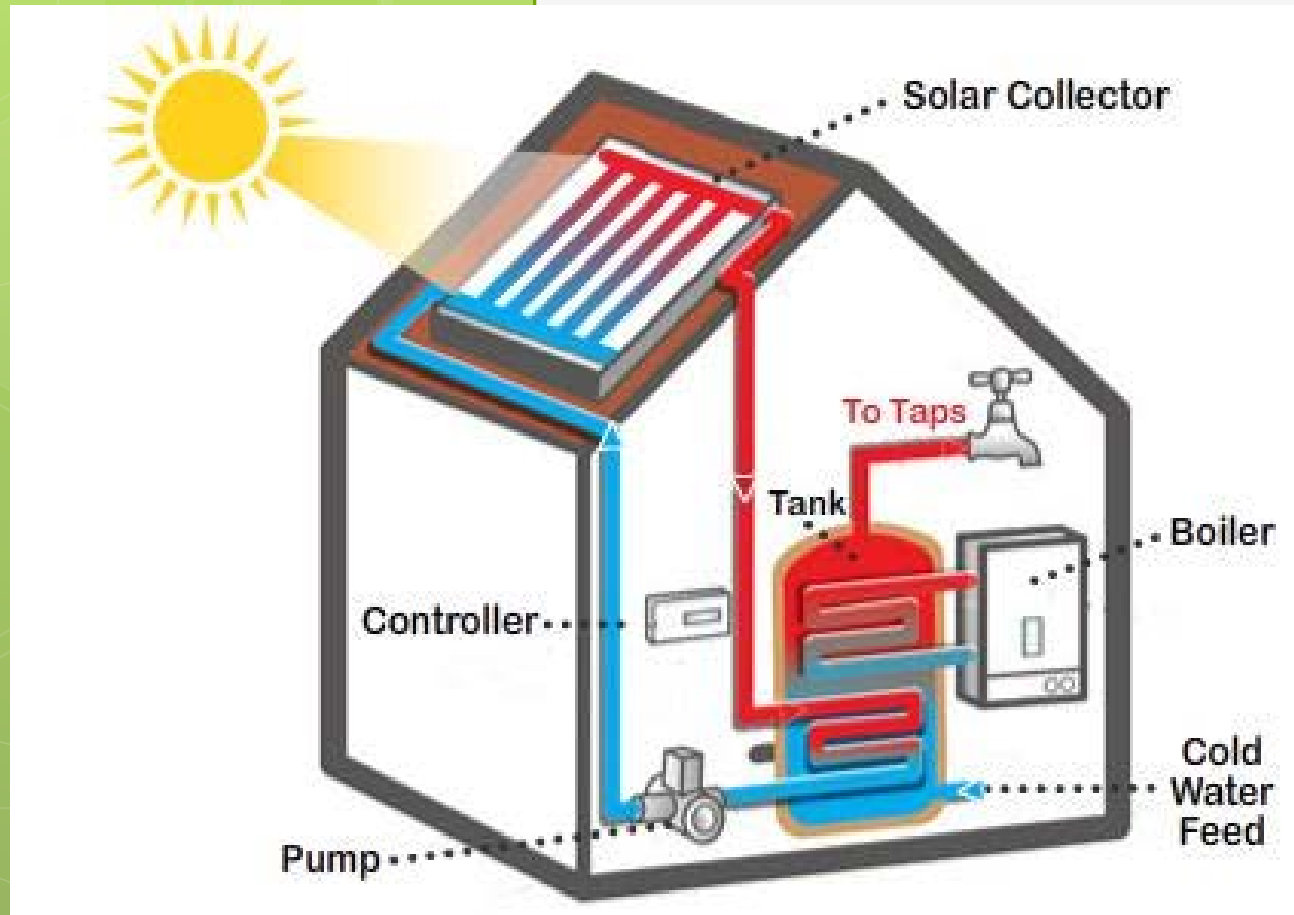
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# Types of Solar Energy Systems

## Solar Thermal (Hot Water) Systems –

Absorbs sun's rays to heat domestic water



# Types of Solar Energy Systems

## Solar Thermal (Hot Water) Systems –

2

Absorbs sun's rays to heat domestic water





# Types of Solar Energy Systems

## Solar Thermal (Hot Water) Systems –

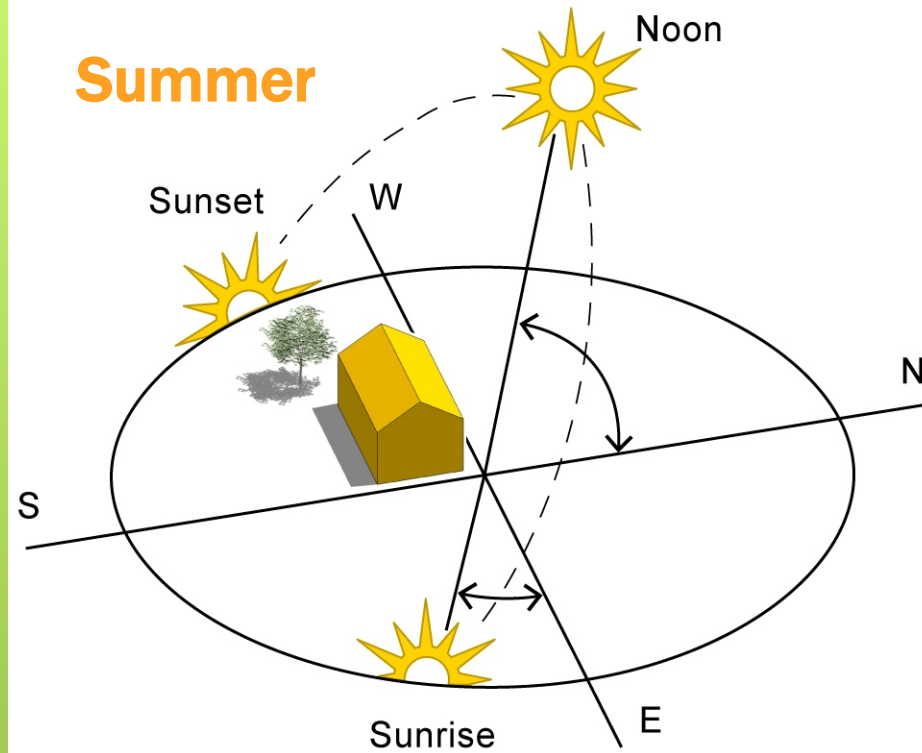
2 Absorbs sun's rays to heat domestic water



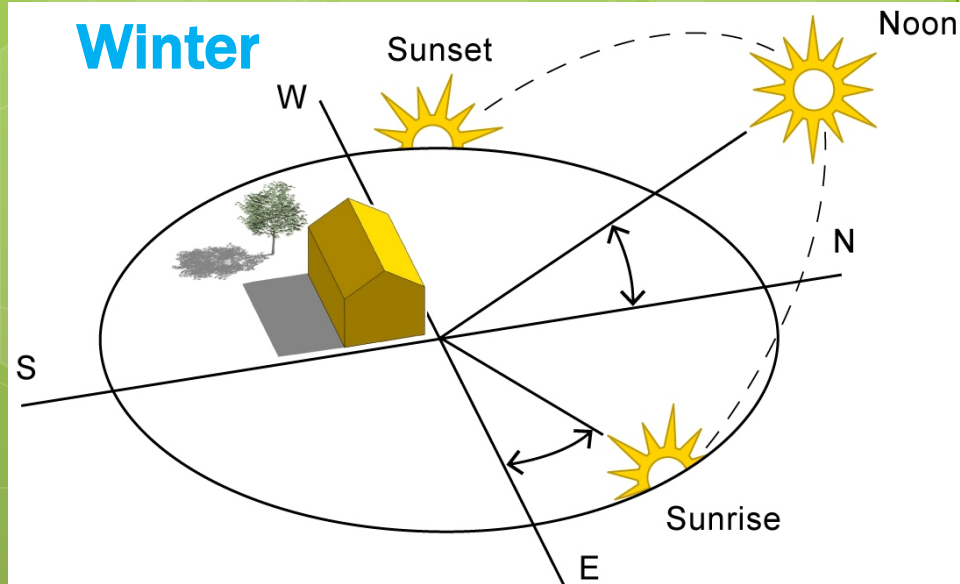


# Types of Solar Energy Systems

## Summer

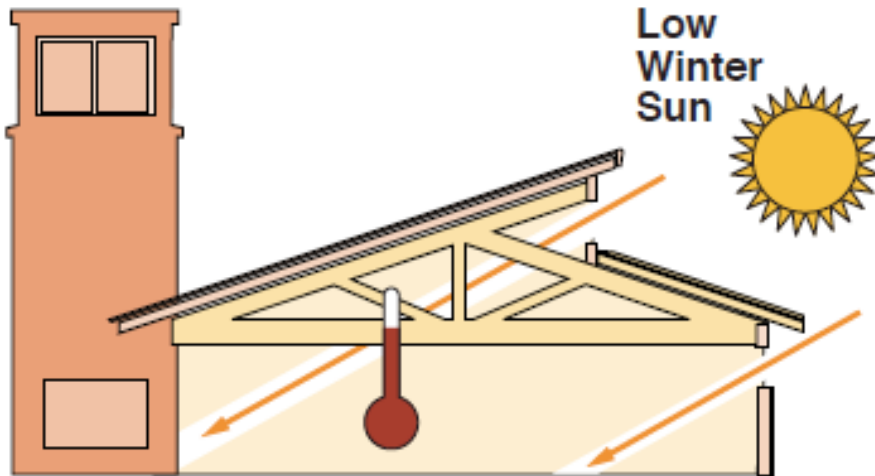


## Winter

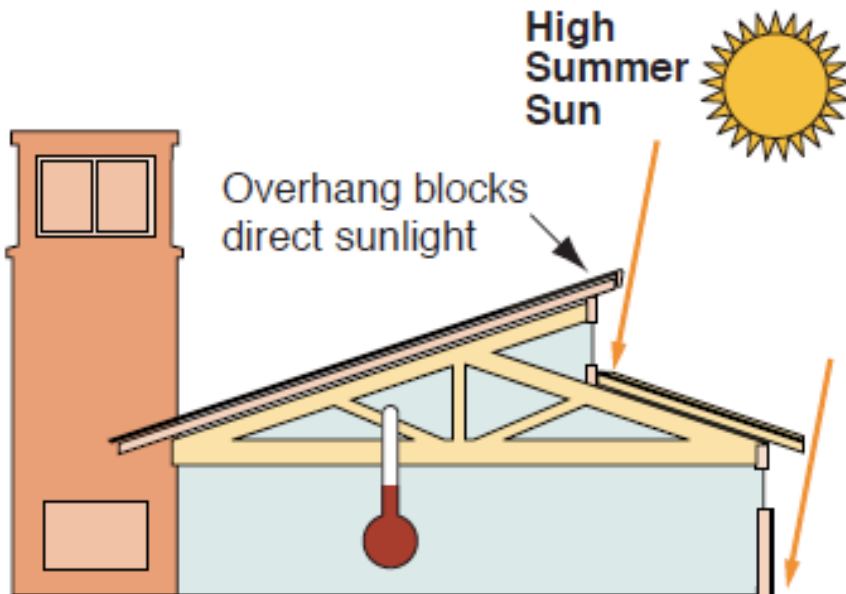


**3 Passive Solar Design**  
Takes advantage of the sun's energy to maximize heating or cooling based on a building's sun exposure

# Types of Solar Energy Systems



South windows accept direct sunlight to light and warm the building interior



**Passive Solar Design** 3  
Takes advantage of the sun's energy to maximize heating or cooling based on a building's sun exposure

# Types of Solar Energy Systems

**3 Passive Solar Design –**  
Takes advantage of the sun's energy to maximize heating or cooling based on a building's sun exposure



# Types of Solar Energy Systems

**3 Passive Solar Design –**  
Takes advantage of the sun's energy to maximize heating or cooling based on a building's sun exposure

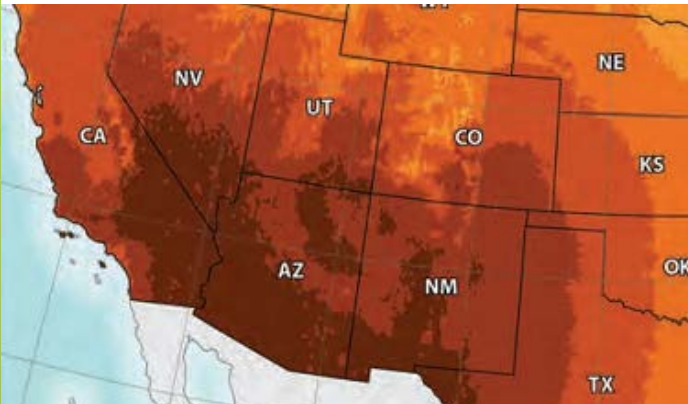




# Types of Solar Energy Systems

## 4 Concentrating Solar Power – Uses lenses or mirrors to concentrate a suns energy onto a small area

*Feasible only in Southwest*


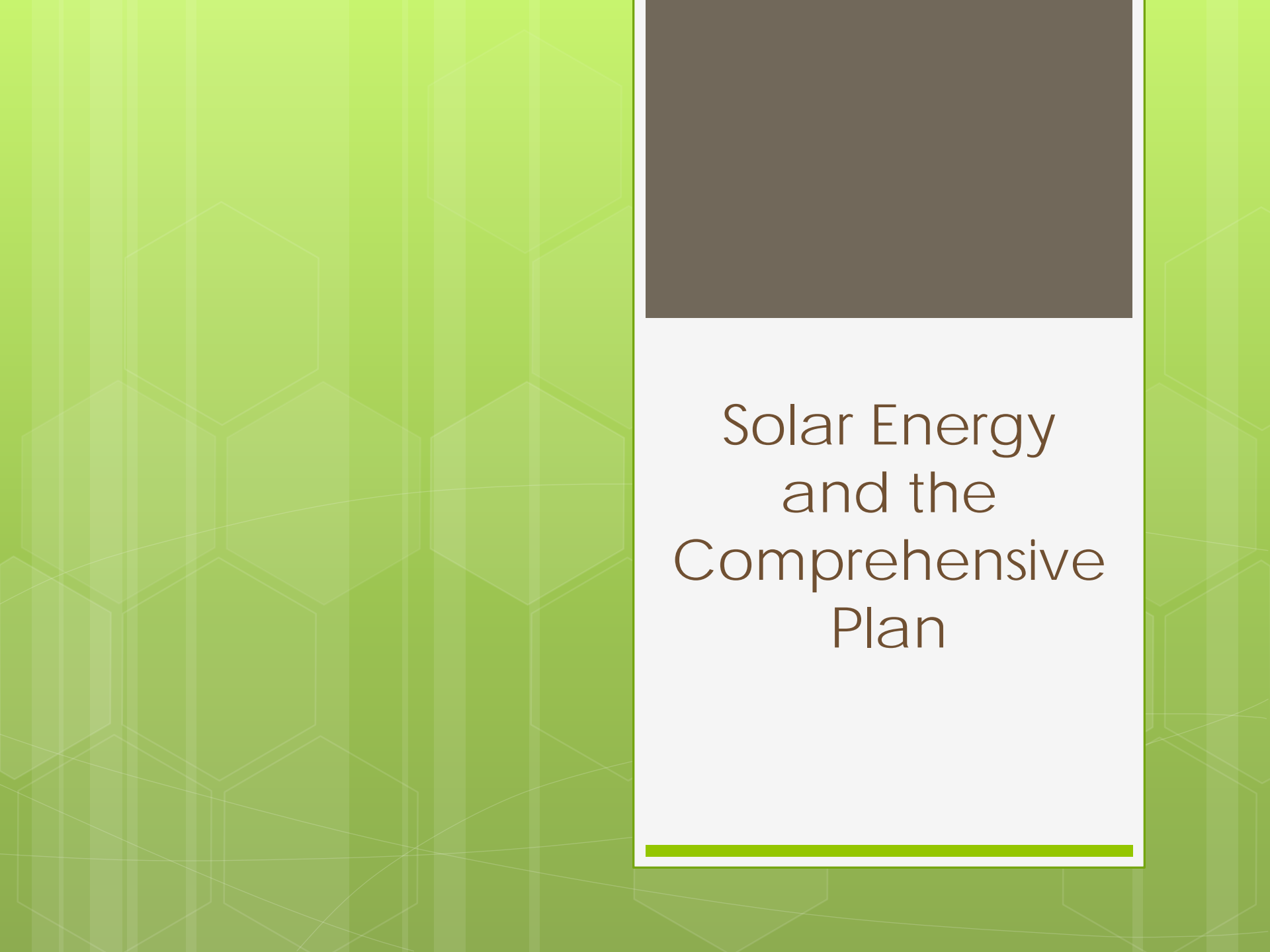


### Insolation

*Source: National Renewal Energy Laboratory*

kWh/m<sup>2</sup>/Day





# Solar Energy and the Comprehensive Plan

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# Why include Solar Energy in your Comprehensive Plan?

- ✓ Because your comprehensive plan includes extensive public input, you will have **more support** for your solar energy choices.
- ✓ By putting solar energy in your comprehensive plan, you are making it **easier to defend your new ordinances and zoning decisions**.

What is your goal?





## Comprehensive Plan

Is Solar part of your comprehensive plan?

### Example:

#### Pinal County, Arizona Comprehensive Plan:

Develop/amend ordinances to protect solar access through sensitive building orientation and for property owners, builders and developers wishing to install solar energy systems.

Solar  
Friendly

# Is Solar part of your comprehensive plan?

Solar  
Friendly

## Example:

### City of Shakopee, MN Comprehensive Plan:

- **Review and modify the zoning ordinance and other relevant city regulations as necessary to remove barriers to the use of solar energy systems and to ensure access to solar energy.** Specific items that should be reviewed include; building heights, building setbacks, performance standards for solar access, site plan review, vegetation controls and incentives.
- **Review and modify zoning and subdivision regulations as necessary to ensure that as many new lots in the city as possible offer proper solar orientation.**

## Comprehensive Plan

Is Solar part of your comprehensive plan?

### Pleasanton California Comprehensive Plan:

#### Example:

- Use solar in public facilities and encourage the use of solar in private facilities, where feasible and cost effective.
- For new construction, require roofs that are strong enough and have roof truss spacing to hold photovoltaic panels, where feasible and cost effective.

Solar  
Friendly

Require  
Solar

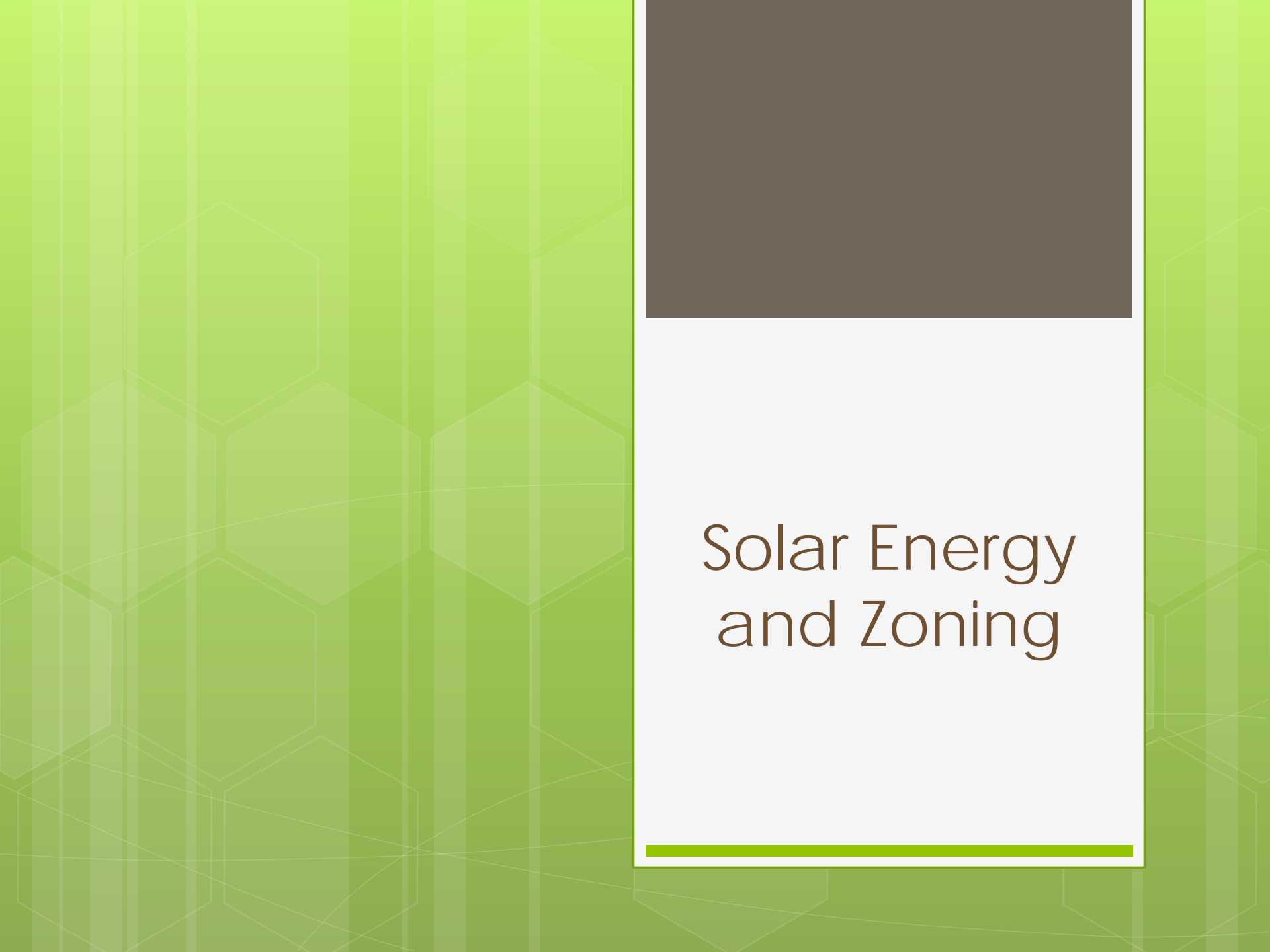
# Is Solar part of your comprehensive plan?

### Example:

#### Jackson County, Oregon Comprehensive Plan:

- Require the use of solar energy to heat swimming pools, except in cases of therapeutic necessity.

Require  
Solar



# Solar Energy and Zoning

## Zoning

Factors to consider when addressing Solar in your Zoning Ordinance:

- A. System type
- B. Size and shape of the system
- C. Where energy is used
- D. System energy capacity

## System Type

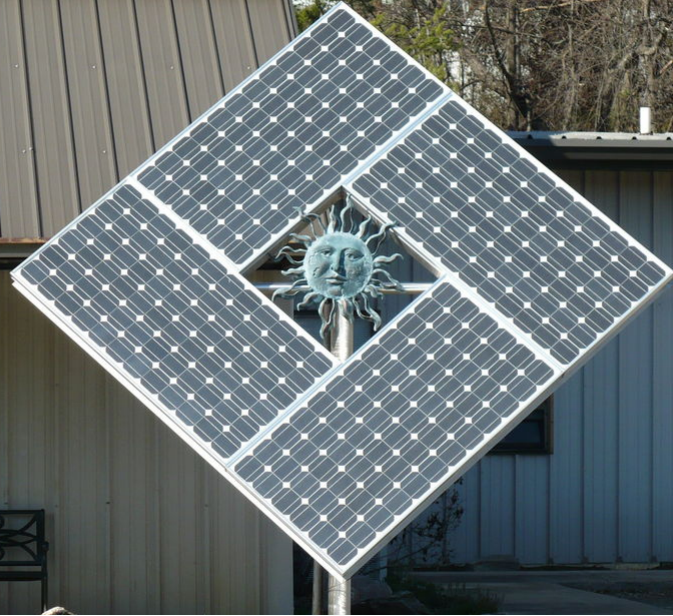


Roof or building mounted





## System Type



Ground mounted or freestanding





# System Type

## Building integrated



## System Type

Building integrated





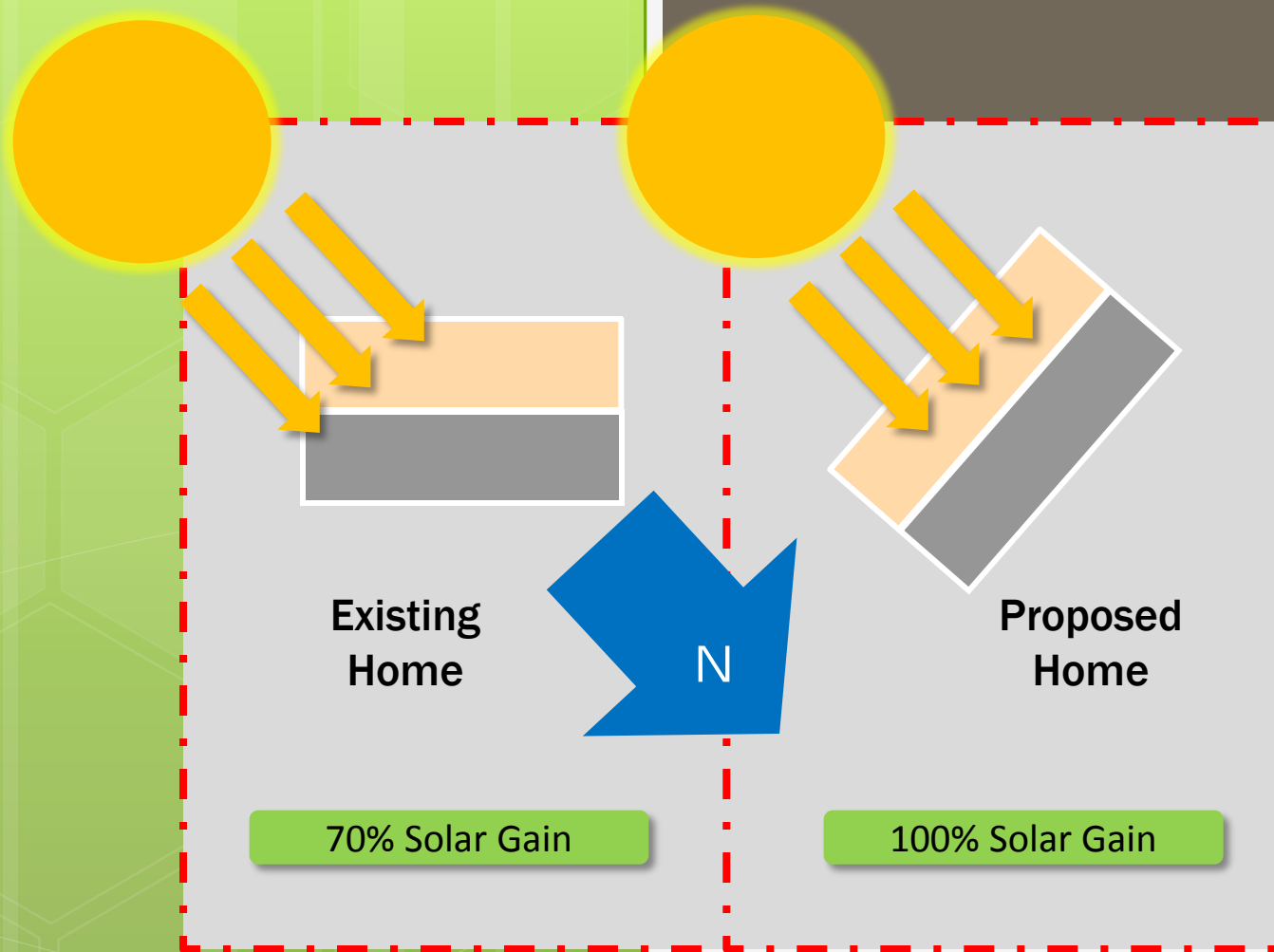
# System Type



Building integrated



# System Type



Building Orientation

# System Type

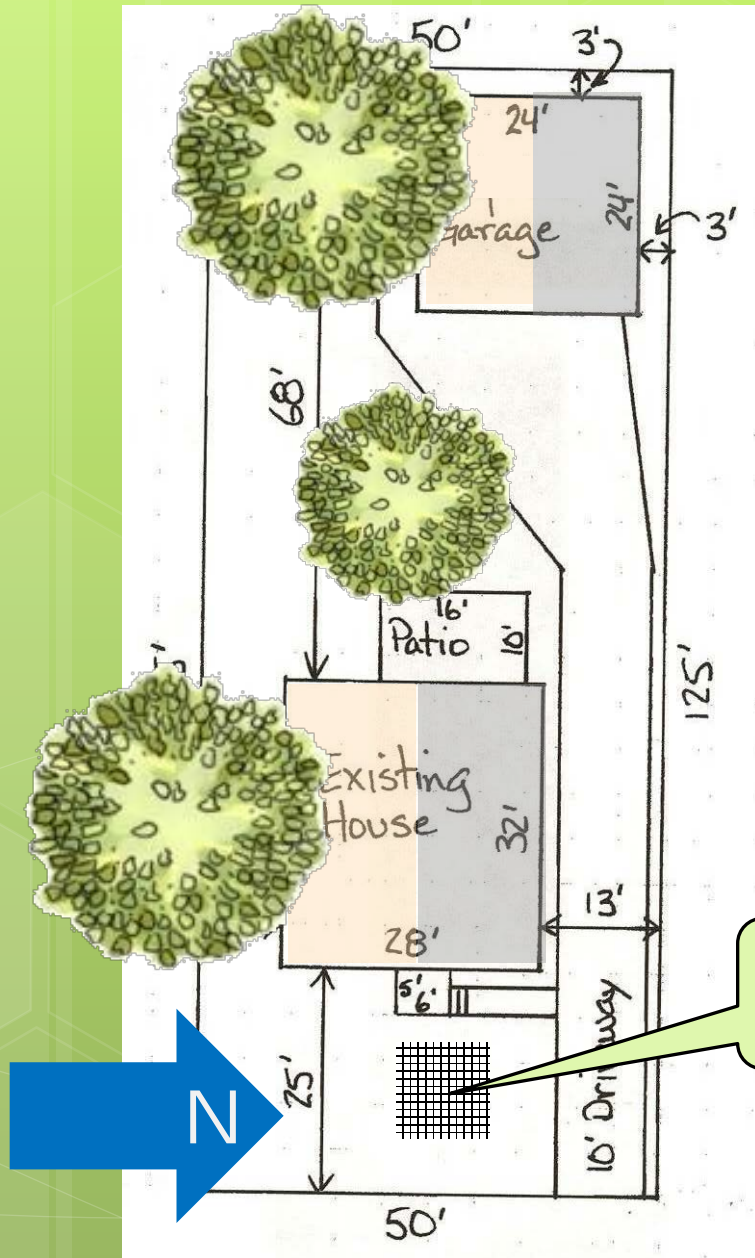
## Street Alignment

### Emporia Kansas Subdivision Regulations

#### SECTION 4-8 SOLAR ACCESS 4-801.

- a. In order to promote the conservation of energy through the use of both passive and active solar systems, **it is suggested that streets in residential subdivision should have an east-west alignment.** Lots intended for detached dwellings should be of sufficient width to allow the structure to be built with its longest axis running east-west.
- b. Any subdivider may grant or establish a solar skyspace easement to protect solar energy systems from being shaded. The easements shall be created in writing and shall be recorded on the face of the plat. The easements shall run with the land.

# Size and Shape



Setbacks and  
Lot Coverage

Proposed Solar  
Panel



## Size and Shape: Issues to Consider

Encourage rooftop over freestanding?

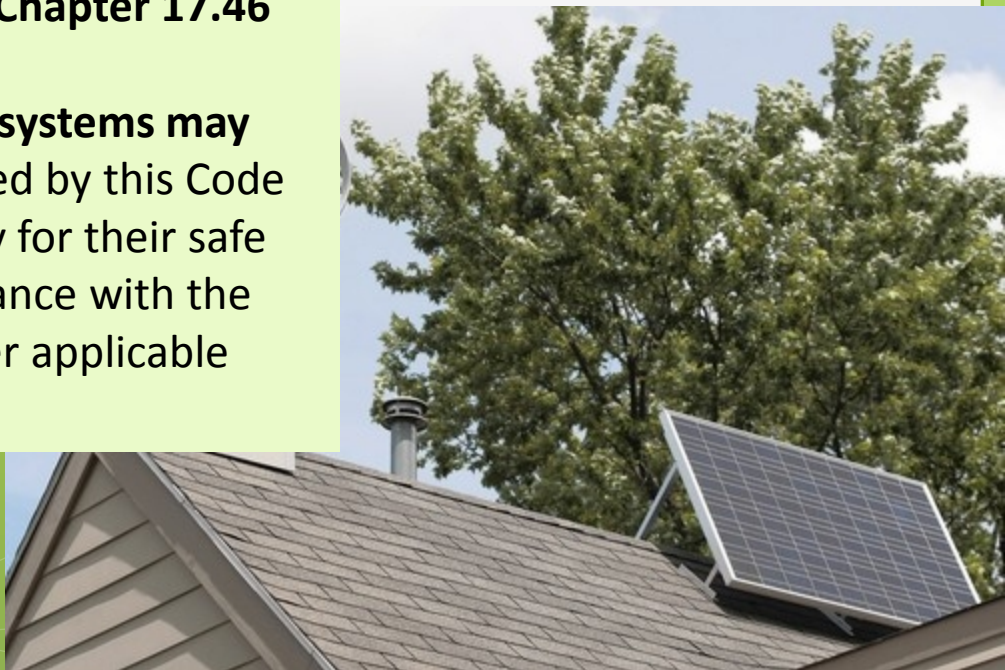


## Size and Shape: Issues to Consider

Allow panels to exceed height restrictions, like chimneys, steeples, HVAC units?

### Hermosa Beach Municipal Code Chapter 17.46

Solar collectors and **solar energy systems may exceed the height limits** mandated by this Code to the minimum extent necessary for their safe and efficient operation in accordance with the California Building Code and other applicable provisions of state law.





# Size and Shape: Issues to Consider

Require screening of non-panel components?



## Where Energy is Used

### 3. Where Energy is Used:

a) On Site



Accessory Use

b) Off Site



Principal Use



# Solar Energy as an Accessory Use

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## Impacts of Solar as Accessory Use

Design standards and historical preservation ordinances may prevent the installation of solar panels.

The primary impact of smaller systems is appearance

**John Burns, an attorney representing a homeowners association against solar panels in Missouri, stated that, “They are very ugly. You can hardly think they are okay if you look at ‘em.”**


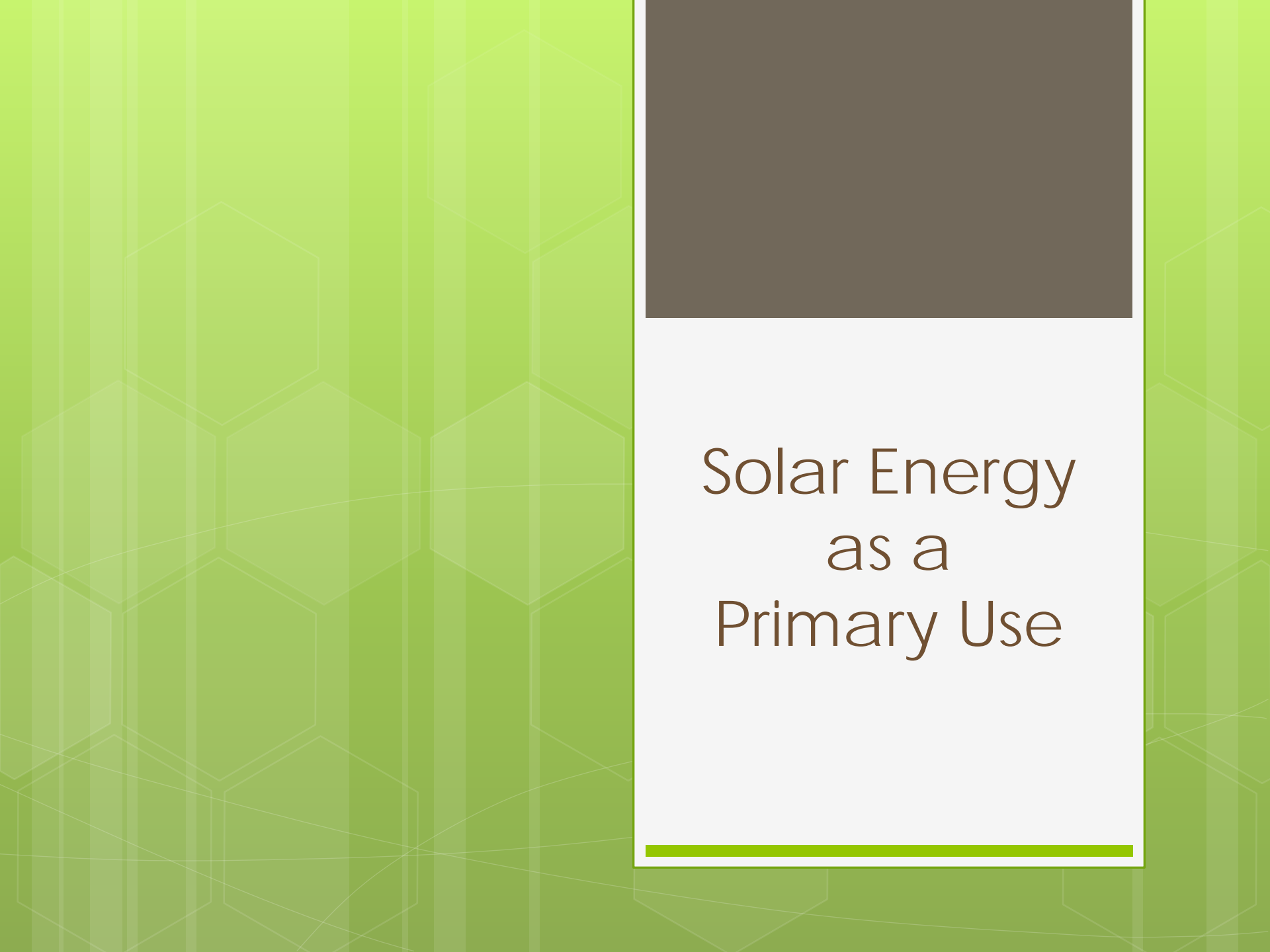




# Impacts of Solar as Accessory Use



**Owners of a £750,000 listed home told to tear down solar panels that caused 'significant visual impact'**



# Solar Energy as a Primary Use

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# Impacts of Solar as Primary Use

## Tree and Habitat Loss





# Impacts of Solar as Primary Use

## Construction Impacts





# Impacts of Solar as Primary Use

Storm water runoff from large impervious surfaces



# Impacts of Solar as Primary Use

## Transmission Infrastructure



Substation for 50MW Solar Farm



# Impacts of Solar as Primary Use

## Loss of Productive Agricultural Land





# Standards for Solar as Primary Use

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Typical Standards for  
Solar Farms include:

## Solar as Primary Use

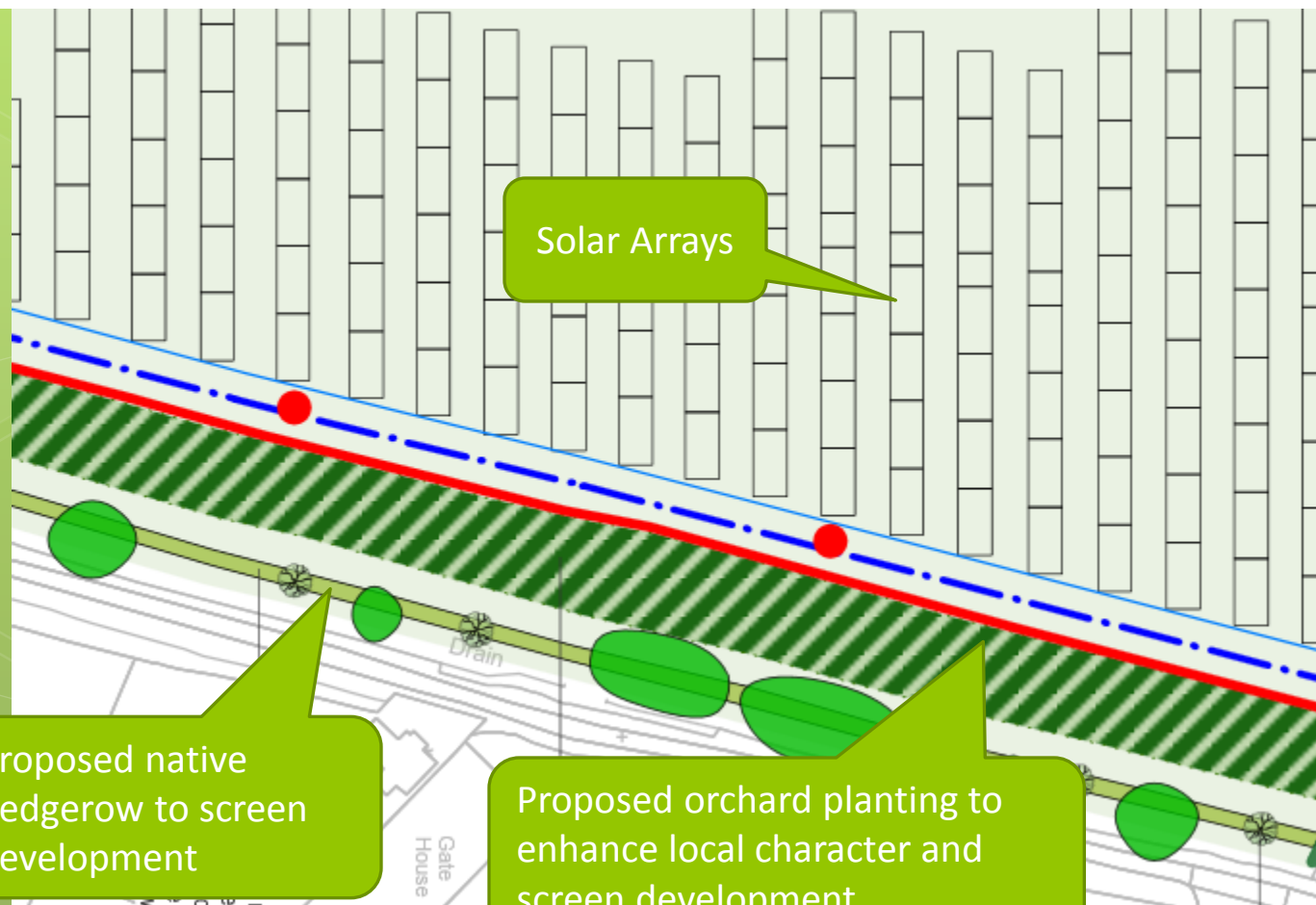
Setback, Screening, and Height limitations



Typical Standards for  
Solar Farms include:

## Solar as Primary Use

Setback, Screening, and Height limitations





Typical Standards for  
Solar Farms include:

Security Fencing

Solar as  
Primary Use



Typical Standards for  
Solar Farms include:

Plan for Utility Connections

Solar as  
Primary Use





Typical Standards for Solar Farms include:

## Solar as Primary Use

### Operations and Maintenance Plan

- ✓ Vegetation Abatement
- ✓ Natural Damage
- ✓ Ground Erosion
- ✓ Shorted Cells
- ✓ Transformer Leaks
- ✓ Broken Conduit
- ✓ Vandalism



Typical Standards for  
Solar Farms include:

Solar as  
Primary Use

Restoration to Previous Conditions

Carrizo Plain was the largest photovoltaic array in the world between 1983 to 1994, producing 5.2 megawatts at its peak.



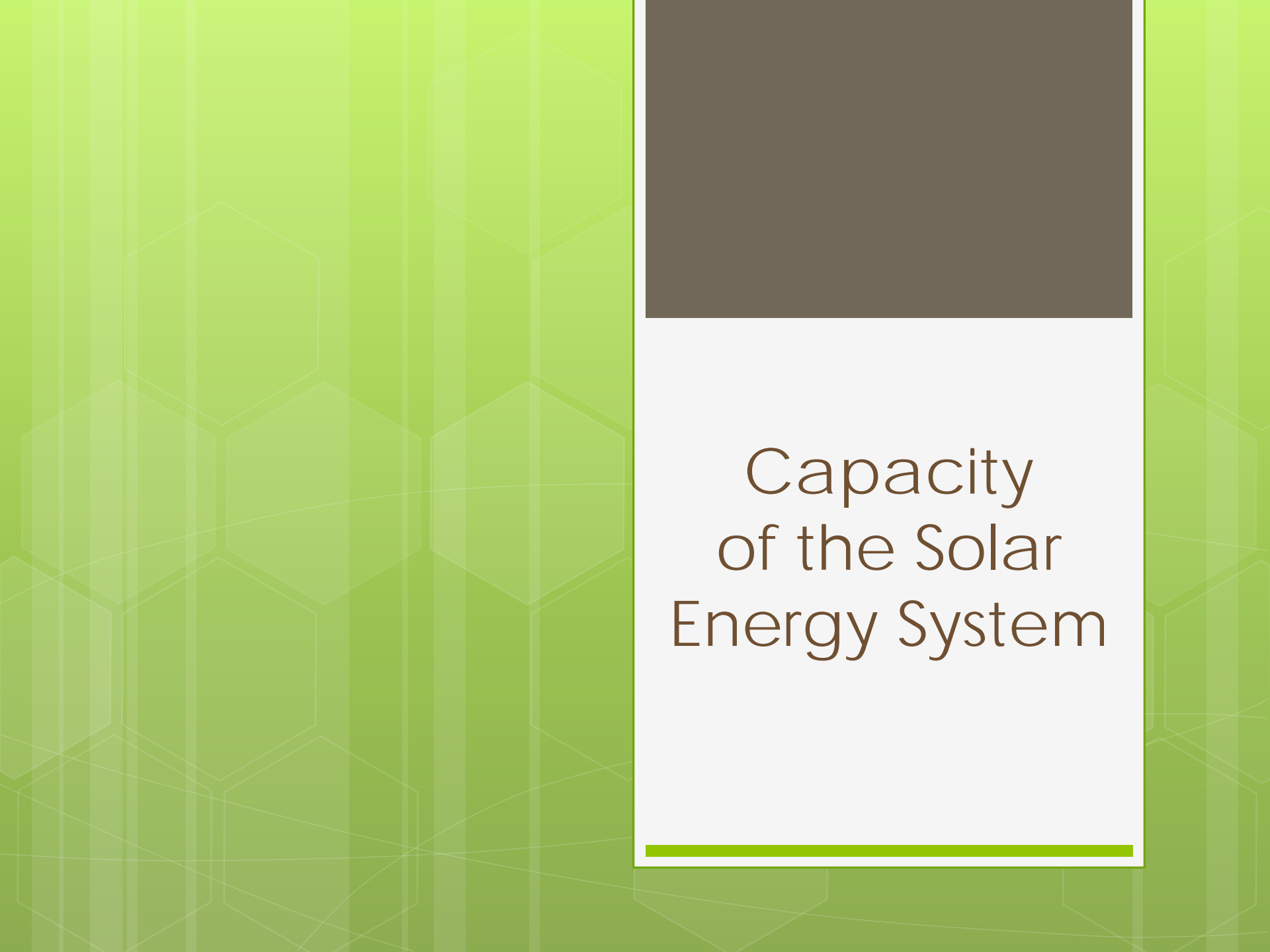
Especially important on Agricultural Lands

Typical Standards for Solar Farms include:

Site Plan Review vs.  
Permitted as a Right

# Solar as Primary Use





# Capacity of the Solar Energy System



## 4. Energy Capacity:

### **Worcester County, MD:**

Large solar energy systems:

200kW or greater

Medium systems:

Greater than 5kW but less than 200 kw

Small systems:

Less than 5kW

**Example:**

## 4. Energy Capacity:

### **Columbia University Model Ordinance:**

Small-scale solar is defined as:

- ✓ Photovoltaic Systems that produce up to 10 kW per hour, or
- ✓ Solar-thermal systems that serve the building to which they are attached and do not provide energy to other buildings

**Example:**

## 4. Energy Capacity:

### **Croton-on-Hudson, NY:**

Small-scale solar is defined as:

- ✓ Photovoltaic Systems that produce up to 12 kW per hour, and
- ✓ Are roof-mounted (among other requirements)

Small-scale solar has streamlined permitting

**Example:**



# Capacity

## 4. Energy Capacity:

### New York State Unified Solar Permit

Expedited Solar Permit Process for Small-Scale Roof-Mounted Residential and Commercial Solar Electric

To determine if you are eligible for the expedited permitting process, answer the questions below.

Example:

- |                                      |    |  |
|--------------------------------------|----|--|
| <input checked="" type="radio"/> Yes | No | 1. Solar installation has a rated capacity of <b>12 kW or less</b> .   |
| <input checked="" type="radio"/> Yes | No | 2. Solar installation is not subject to review by an Architectural or Historical Review Board.                             |
| <input checked="" type="radio"/> Yes | No | 3. Solar installation is not subject to review by a local zoning board or other local authority.                           |
| <input checked="" type="radio"/> Yes | No | 4. Solar installation is not subject to review by a local health department or other local authority.                      |
| <input checked="" type="radio"/> Yes | No | 5. Solar installation is not subject to review by a local fire department or other local authority.                        |
| <input checked="" type="radio"/> Yes | No | 6. Solar installation is not subject to review by a local police department or other local authority.                      |
| <input checked="" type="radio"/> Yes | No | 7. The Solar Installation Contractor complies with all licensing and other requirements of the jurisdiction and the State. |
| <input checked="" type="radio"/> Yes | No | 8. The proposed equipment is permitted by code and equipment meets all relevant certification standards.                   |
| <input checked="" type="radio"/> Yes | No | 9. The solar electric system and all components will be installed per the manufacturer's specifications. <b>[more]</b>     |

### NY Unified Solar Permit

Creates a standard permit for all NY Municipalities

Meant to save time for installers

Give consistency for small solar projects

<http://ny-sun.ny.gov/>



# Protecting Solar Access

# Protecting Solar Access

## Solar Easements

- Negotiated between neighbors.
- Voluntary
- Between private parties
- Least contentious
- May be less protective





# Protecting Solar Access

## New York's Solar Energy Easement Law:

(Real Property Law § 335-B)

- Solar energy easement are required at a minimum to contain:
  - Easement location and orientation
  - Any terms for granting or termination, and
  - Any provision for compensation in the event that interference occurs
- The New York General City, Town, and Village codes also allow local zoning districts to make regulations regarding solar access that provide for "the accommodation of solar energy systems and equipment and access to sunlight necessary therefor..." The stated intent of the authorizing legislation recognizes "access to solar energy as a valid public purpose within the zoning authority of local governments..."

# Protecting Solar Access

Solar Access Permits – Property owners with installed systems get a permit from the municipality which then protects against “impermissible interference”



# Protecting Solar Access

## Wisconsin solar access permitting:

### Example:

- Municipality grants a solar access permit to a solar system property owner.
- Protects the solar system owner from future shading from a new structure or new vegetation on a neighboring property.
- Neighboring property owners must be notified of the pending permit before a permit can be granted.
- Any impacted neighbor can request a hearing to adequately review the merits of the permit.





# Installation and Decommissioning

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# Installation

- Solar panels are subject to weather and high temperatures
- Installation is a specialty trade
- Do you require certified installers?



# Installation

## Certified Installers

<http://ny-sun.ny.gov/For-Installers/Eligibility-and-Training>

### Requirements for Eligible Installers/Contractors (Residential and Small Commercial <200kW)

To qualify to participate as an **Participating Installer**, an individual must have fulfilled one of the three credentialing paths detailed below as well as meet the additional NY-Sun participation requirements.

#### *Participation Requirements*

- OPTION 1:** NABCEP Certification (North American Board of Certified Energy Practitioners) PV Installation Professional Certification
- OPTION 2:** IBEW-NECA Electrical Journeyman & Apprentice Training (International Brotherhood of Electrical Workers and National Electrical Contractors Association)
- OPTION 3:** UL (Underwriters Labs) PV System Installation Certification

A panel manufactured today should produce 92% of its original power after 20 years – *Engineering.com*



## Decommissioning

Do you require decommissioning if panels no longer function or are no longer desired?

Do you require special handling of panel disposal?



# Decommissioning

There are no special disposal requirements in New York

Panels will be accepted at the Broome County Landfill if they pass a *Toxic Characteristic Leaching Procedure (TCLP)* test showing that they are not hazardous waste



Many manufacturers are now offering end-of-life services when they install arrays.



# Additional Resources

# Resources

## Guide to Solar Incentives, Installers, and Local Government Resources

<http://ny-sun.ny.gov/>



[About >](#) [Get Solar >](#) [For Installers >](#) [For Local Government >](#) [Learn About Solar >](#)

NY-Sun provides innovative solutions, creates a more resilient and flexible power grid, lowers the State's carbon footprint, and promotes a cleaner and healthier environment for all New Yorkers.

- Governor Andrew M. Cuomo

[Get Solar](#)

[For Installers](#)

[For Local Government](#)

# Resources

## **Zoning for Solar Energy: Resource Guide**

NY-Sun PV Trainers Network

[https://training.ny-sun.ny.gov/images/PDFs/Zoning\\_for\\_Solar\\_Energy\\_Resource\\_Guide.pdf](https://training.ny-sun.ny.gov/images/PDFs/Zoning_for_Solar_Energy_Resource_Guide.pdf)

## **Model Small-Scale Solar Ordinance – Columbia Law School**

<http://web.law.columbia.edu/climate-change/resources/model-ordinances/model-small-scale-solar-siting-ordinance>

## **Siting Solar Panels under the Zoning Laws of New York State**

by Charles Gottlieb and Emily Ekland

<http://www.albanylaw.edu/glc/about/expertise/renewable/Documents/Siting%20Solar%20Panel%20Under%20NY%20Zoning%20Laws3.pdf>



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